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ACTION IO-10

INFO	LOG-00	AID-00	CIAE-00	OASY-00	DS-00	H-01	TEDE-00
	INR-00	L-01	ADS-00	M-00	NSAE-00	OES-09	OIC-02
	OMB-01	PA-01	PM-00	PRS-01	P-01	SP-00	SS-00
	TRSE-00	T-00	USIE-00	PMB-00	DSCC-00	PRM-10	DRL-09
	G-00	/046W					

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P 282316Z APR 95
FM USMISSION USUN NEW YORK
TO SECSTATE WASHDC PRIORITY 4466
INFO SECDEF WASHDC
JOINT STAFF WASHDC
WHITEHOUSE WASHDC
AMEMBASSY KINSHASA
AMEMBASSY YAOUNDE
AMEMBASSY KIGALI

C O N F I D E N T I A L SECTION 01 OF 02 USUN NEW YORK 001672

YAOUNDE FOR DATT;
WHITE HOUSE PLEASE PASS NSC;
JOINT STAFF FOR CHAIRMAN, J5, J3, JS; SECDEF FOR OSD/ISA

E.O.12356: DECL:4/30/2005
TAGS: PREL, MARR, PHUM, PREF, UNSC
SUBJECT: RWANDA: EXAMINING UNAMIR'S MANDATE

1. CONFIDENTIAL - ENTIRE TEXT.

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2. AS THE UN AND THE USG ARE BOTH IN THE MIDST OF RE-EXAMINING THE MANDATE OF UNAMIR SET TO EXPIRE ON 9 JUNE 1995, USUN THOUGHT IT MIGHT BE HELPPUL TO ELICIT UN VIEWS ON WHERE THE CURRENT MANDATE DOES AND DOES NOT PROVE USEFUL. THE CURRENT MANDATE, AS DEFINED IN RESOLUTION 965 OF NOVEMBER 1994, CONSISTS OF FIVE RESPONSIBILTIES WHICH WE WILL EXAMINE IN THE PARAGRAPH BELOW. USUN CONSULTED WITH THE UN DEPARTMENT OF PEACEKEEPING OPERATIONS (DPKO) WHICH HAD NOT YET RECEIVED INPUT FROM SRSG KHAN IN THE FIELD.

3. FIRST TASK: CONTRIBUTE TO THE SECURITY AND PROTECTION OF DISPLACED PERSONS, REFUGEES AND CIVILIANS AT RISK IN RWANDA INCLUDING THROUGH THE ESTABLISHMENT AND MAINTENANCE, WHERE FEASIBLE, OF SECURE HUMANITARIAN AREAS. THIS IS THE MOST DIFFICULT TASK FOR UNAMIR TO PERFORM. DPKO HAS SAID THAT IF THE CIVILIANS ARE NOT IN A WELL-DEFINED ZONE WHOSE PERIMETER CAN BE PATROLED, UNAMIR CANNOT PROTECT THEM. WHEN THE THREATENED POPULATION IS DISPERSED THROUGHOUT THE COUNTRY, THE TASK OF PROTECTING THEM IS MORE POLICE WORK THAN A MILITARY TASK.

4. SECOND TASK: PROVIDE SECURITY AND SUPPORT FOR THE DISTRIBUTION OF RELIEF SUPPLIES AND HUMANITARIAN RELIEF OPERATIONS. DPKO CONFIRMS THAT UNAMIR HAS BEEN ABLE TO PERFORM THIS TASK EFFECTIVELY. WITH THE CLOSURE OF IDP CAMPS WITHIN RWANDA, THE NEED FOR RELIEF SUPPLIES MAY NOT BE AS GREAT. REFUGEE CAMPS FOR BURUNDIANS IN RWANDA WILL STILL REQUIRE AID, AS WILL THE CAMPS IN ZAIRE. IF
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THE GOR PERSISTS IN KEEPING THE BORDER WITH ZAIRE CLOSED TO FOOD SHIPMENTS, THERE WILL ONLY BE SHIPMENTS TO BURUNDIAN REFUGEE CAMPS. THE RPA MAY BE ABLE TO PROVIDE ADEQUATE SECURITY FOR SUCH RELIEF OPERATIONS, GIVEN THAT THERE IS NO ACTIVE FIGHTING IN RWANDA, THERE DOES NOT APPEAR TO MUCH BANDITRY, AND THE RPA IS FAIRLY WELL-ORGANIZED AND EFFICIENT. TURNING THE PROTECTION OF HUMANITARIAN WORKERS OVER TO THE GOR MAY LESSEN THEIR FEELING THAT THEIR SOVEREIGNTY IS BEING INFRINGED UPON. ON THE OTHER HAND, WE NEED TO ASK THE NGO'S AND UN

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RELIEF AGENCIES WHETHER THEY WOULD FEEL SAFE IN THOSE CIRCUMSTANCES.

5. THIRD TASK: EXERCISE ITS GOOD OFFICES TO HELP ACHIEVE NATIONAL RECONCILIATION WITHIN THE FRAME OF REFERENCE OF THE ARUSHA PEACE AGREEMENT. DPKO INDICATES THAT ALTHOUGH THE GOR IS NOT READY AT THIS POINT FOR FULL NATIONAL RECONCILIATION, THE SRSG CONSTANTLY TRIES TO MOVE THEM IN THAT DIRECTION. THIS FUNCTION REQUIRES A FEW POLITICAL OFFICERS, NOT ANY MILITARY PRESENCE. THIS TASK SHOULD BE MAINTAINED AS PART OF UNAMIR'S MANDATE.

6. FOURTH TASK: CONTRIBUTE TO THE SECURITY IN RWANDA OF PERSONNEL OF THE INTERNATIONAL TRIBUNAL FOR RWANDA AND HUMAN RIGHTS OFFICERS, INCLUDING FULL-TIME PROTECTION FOR THE PROSECUTOR'S OFFICE, AS WELL AS SECURITY DETAILS FOR MISSIONS OUTSIDE KIGALI. DPKO OBSERVED THAT THERE ARE NOT MANY TRIBUNAL PERSONNEL IN RWANDA YET, BUT THAT UNAMIR HAS BEEN ABLE TO CONTRIBUTE EFFECTIVELY TO THEIR SECURITY, AS WELL AS THE SECURITY OF THE HUMAN RIGHTS

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OFFICERS.

7. FIFTH TASK: ASSIST IN THE ESTABLISHMENT AND TRAINING OF A NEW, INTEGRATED, NATIONAL POLICE FORCE. DPKO REITERATED THAT THE UN HAS NOT BEEN ABLE TO OBTAIN THE FULL NUMBER OF POLICE AUTHORIZED BY THE COUNCIL, AND THAT TUNISIA IS THE ONLY COUNTRY CONTRIBUTING FRENCH-SPEAKING POLICE. MANY OF THE POLICE CANNOT DRIVE, AND DO NOT HAVE THE EXPERTISE (OR THE LANGUAGE-SKILLS) NEEDED TO TRAIN RWANDAN POLICE FOR THE CHALLENGING TASK AHEAD OF THEM. DPKO RELAYED THAT AUSTRALIA MAY BE WILLING TO ESTABLISH A TRAINING PROGRAM TO TRAIN CIVPOL OBSERVERS FOR WORK IN PKO'S, BUT THAT THE UN DOES NOT AT THIS POINT HAVE ANY TRAINING PROGRAM FOR CIVPOL. UNAMIR IS DOING AS MUCH AS THEY CAN WITH THE LIMITED POLICE RESOURCES THEY HAVE.

8. DPKO EXPECTS TO RECEIVE AN ASSESSMENT FROM SRSG KAHN SHORTLY OF HIS PRELIMINARY THOUGHTS ON WHAT TASKS UNAMIR

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MIGHT APPROPRIATELY BE ASKED TO PERFORM. AS SOON AS
INFORMATION ON HIS VIEWS IS AVAILABLE, WE WILL CONVEY
SAME TO DEPARTMENT.

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